Overview

On August 20, 2010, Blue Cross Blue Shield of Delaware (BCBSD) announced it had signed an affiliation agreement with Pennsylvania-based Highmark Inc. (Highmark) that will position BCBSD to remain a strong local leader in the health care marketplace. This announcement was the culmination of a four-year corporate strategic planning process for BCBSD.

The affiliation will allow BCBSD to retain its not-for-profit status, enhance operations, maintain financial stability and continue to provide the high level of local services that its customers and providers have come to expect. This relationship will afford both companies greater economies of scale and the ability to streamline operations, while maintaining their strong local presence and focus on community support. Specifically, an affiliation with Highmark will allow BCBSD to make investments in business processes, human capital and information technology on a more cost effective basis than by purchasing these services on a stand-alone basis. Additionally, the affiliation will enable BCBSD to implement, more timely and effectively, the significant changes that are required as a result of the health care reform legislation.

The accompanying pro forma statutory financial statements were prepared under two different scenarios:

- Affiliation Basis Scenario Assumes that the BCBSD/Highmark affiliation will be approved effective January 1, 2012.
- Stand Alone Scenario Assumes that BCBSD will continue to remain independent.

The specific assumptions utilized in preparing the pro formas are outlined in the attached notes. BCBSD has not completed the work necessary to fully analyze the reform impacts to BCBSD or its market, and as such, we do not represent to have captured all market impacts within the pro formas related to health care reform. The primary difference between the two scenarios is the cost and timeline for BCBSD to obtain needed capability enhancements and how those costs are funded. Additionally, the Affiliation Basis pro formas assume a slight increase in enrollment during 2013, 2014 and 2015 due to the enhanced capabilities and products that BCBSD will be able to offer. Conversely, the Stand Alone Basis projects a steady decline in enrollment as a result of not being able to provide the required capabilities and products. As a result of the above factors, the projected risk-based capital varies significantly between the two scenarios.

The Affiliation Basis pro forma assumes that the affiliation becomes effective January 1, 2012 and that Highmark and BCBSD begin the work necessary to complete the migration to Highmark's technology platforms and other capabilities immediately thereafter. The migration is projected to be completed by October 1, 2013. The projected five year capital costs under this scenario are approximately \$51 million. By December 31, 2015, BCBSD's risk-based capital ratio is projected to be consistent with today's current level. The scenario assumes that BCBSD will be allocated costs annually by Highmark for management services and information technology and that these costs will be more than offset by savings obtained from the integration of various corporate functions, operational efficiencies and the ability to take advantage of Highmark's scale and more favorable vendor contract terms. The parties have established various affiliation teams consisting of representatives from both companies that have been working to develop recommendations regarding integration and the future end state for each major function.

The Stand Alone Basis pro forma assumes that BCBSD will implement the various capability enhancements recommended by Deloitte in a study performed in 2008 and recently updated. Given BCBSD's relatively small size and the significant investments required, it is anticipated that it will take BCBSD approximately five years to complete the implementation of the capability enhancements. The projected five year capital costs under this scenario are approximately \$130 million – a \$79 million increase over the Affiliation Basis scenario. The Stand Alone Basis pro forma also assumes that BCBSD will need to recoup a portion of its capital costs through higher premium increases than under the Affiliation Basis scenario beginning in 2014. Even with the slightly higher premium increases, BCBSD's risk-based capital ratio is projected to decline

The significant savings (\$79 million) in capital costs as a result of obtaining the needed capability enhancements through the affiliation will have a very positive impact on BCBSD's reserves, risk-based capital and overall financial condition. Additionally, an affiliation with Highmark will enable BCBSD to bring enhanced capabilities to the marketplace much sooner than on an independent basis and will provide BCBSD with the resources and expertise necessary to reposition the Company to respond to the massive changes required as a result of health care reform. Finally, BCBSD's customers will benefit from the affiliation in the form of lower projected premium increases than would have otherwise occurred on a Stand Alone Basis.

Blue Cross Blue Shield of Delaware Pro Forma Income Statements - Statutory Basis August 31, 2011

(Amounts in Thousands)

Affiliation Basis		2010	2011	2012	2013	2014	2015
Member months		1,333	1,326	1,350	1,384	1,462	1,557
Premiums earned	\$	498,775	\$ 518,872	\$ 546,381	\$ 583,986	\$ 639,306	\$ 708,781
Claims incurred		421,491	440,964	463,772	495,537	542,881	602,088
General and administrative							
SG&A expenses							
Self funded and other fees							
Capability enhancement expense		-	700	2,327	5,243	13,297	 11,667
Total general and administrative		69,677	73,754	79,176	83,252	92,991	97,187
Total claims cost and expenses		491,168	514,718	542,948	578,789	635,872	699,275
Underwriting gain (loss)		7,607	4,154	3,433	5,197	3,434	9,506
Investment income, net		11,455	8,791	8,235	8,346	8,877	9,852
Income (loss) before income taxes		19,062	12,945	11,668	13,543	12,311	19,358
Provision (benefit) for income taxes		3,827	2,736	2,334	2,709	2,463	3,872
Net income	\$	15,235	\$ 10,209	\$ 9,334	\$ 10,834	\$ 9,848	\$ 15,486
Stand Alone Basis		2010	2011	2012	2013	2014	2015
Stand Alone Basis Member months	- A A A A A A A A A A A A A A A A A A A	2010 1,333	2011 1,326	2012 1,313	2013 1,252	2014 1,181	2015 1,131
MOVINGES SERVINGES ASSESSED TO SERVINGE SERVINGES SERVIN	\$		\$ 1,326	\$	\$	\$ 1,181	\$
Member months	\$	1,333 -	\$ 1,326	\$ 1,313	\$ 1,252	\$ 1,181	\$ 1,131
Member months Premiums earned	Танизан	1,333 - 498,775	\$ 1,326 518,872	\$ 1,313 540,772	\$ 1,252 544,209	\$ 1,181 540,984	\$ 1,131 547,029
Member months Premiums earned Claims incurred	\$ \$	1,333 - 498,775	\$ 1,326 518,872	\$ 1,313 540,772	\$ 1,252 544,209	\$ 1,181 540,984	\$ 1,131 547,029
Member months Premiums earned Claims incurred General and administrative	\$	1,333 - 498,775	\$ 1,326 518,872	\$ 1,313 540,772	\$ 1,252 544,209	\$ 1,181 540,984	\$ 1,131 547,029
Member months Premiums earned Claims incurred General and administrative SG&A expenses	13-8-15-15-15	1,333 - 498,775	\$ 1,326 518,872	\$ 1,313 540,772	\$ 1,252 544,209	\$ 1,181 540,984	\$ 1,131 547,029
Member months Premiums earned Claims incurred General and administrative SG&A expenses Self funded and other fees	1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-	1,333 - 498,775	\$ 1,326 518,872 440,964	\$ 1,313 540,772 458,861	\$ 1,252 544,209 461,751	\$ 1,181 540,984 459,230	\$ 1,131 547,029 464,219
Member months Premiums earned Claims incurred General and administrative SG&A expenses Self funded and other fees Capability enhancement expense	\$ \$	1,333 - 498,775 421,491	\$ 1,326 518,872 440,964 700	\$ 1,313 540,772 458,861 2,327	\$ 1,252 544,209 461,751 5,368	\$ 1,181 540,984 459,230	\$ 1,131 547,029 464,219 31,625
Member months Premiums earned Claims incurred General and administrative SG&A expenses Self funded and other fees Capability enhancement expense Total general and administrative	\$ \$	1,333 - 498,775 421,491 - 69,677 -	\$ 1,326 518,872 440,964 700 75,124	\$ 1,313 540,772 458,861 2,327 77,181	\$ 1,252 544,209 461,751 5,368 81,307	\$ 1,181 540,984 459,230 12,880 91,716	\$ 1,131 547,029 464,219 31,625 113,909
Member months Premiums earned Claims incurred General and administrative SG&A expenses Self funded and other fees Capability enhancement expense Total general and administrative Total claims cost and expenses Underwriting gain (loss)	\$	1,333 - 498,775 421,491 - 69,677 - 491,168 7,607 11,455	\$ 1,326 518,872 440,964 700 75,124 516,088 2,784 8,791	\$ 1,313 540,772 458,861 2,327 77,181 536,042 4,730 8,070	\$ 1,252 544,209 461,751 5,368 81,307 543,058	\$ 1,181 540,984 459,230 12,880 91,716 550,946 (9,962) 6,408	\$ 1,131 547,029 464,219 31,625 113,909 578,128 (31,099) 5,708
Member months Premiums earned Claims incurred General and administrative SG&A expenses Self funded and other fees Capability enhancement expense Total general and administrative Total claims cost and expenses Underwriting gain (loss) Investment income, net Income (loss) before income taxes	\$	1,333 -498,775 421,491 -491,168 7,607 11,455 19,062	\$ 1,326 518,872 440,964 700 75,124 516,088 2,784	\$ 1,313 540,772 458,861 2,327 77,181 536,042 4,730 8,070 12,800	\$ 1,252 544,209 461,751 5,368 81,307 543,058 1,151 7,240 8,391	\$ 1,181 540,984 459,230 12,880 91,716 550,946 (9,962) 6,408 (3,554)	\$ 1,131 547,029 464,219 31,625 113,909 578,128 (31,099)
Member months Premiums earned Claims incurred General and administrative SG&A expenses Self funded and other fees Capability enhancement expense Total general and administrative Total claims cost and expenses Underwriting gain (loss)	\$	1,333 - 498,775 421,491 - 69,677 - 491,168 7,607 11,455	\$ 1,326 518,872 440,964 700 75,124 516,088 2,784 8,791	\$ 1,313 540,772 458,861 2,327 77,181 536,042 4,730 8,070	\$ 1,252 544,209 461,751 5,368 81,307 543,058 1,151 7,240	\$ 1,181 540,984 459,230 12,880 91,716 550,946 (9,962) 6,408	1,131 547,029 464,219 31,625 113,909 578,128 (31,099) 5,708

Blue Cross Blue Shield of Delaware Pro Forma Income Statements - Statutory Basis August 31, 2011

(Amounts in Thousands)

Affiliation Fav/(Unfav.) to Stand Alone	2010	2011	2012	2013	2014	2015
Member months	-	-	37	132	281	426
Premiums earned	\$ -	\$ - \$	5,609	39,777	98,322	\$ 161,752
Claims incurred	-	-	(4,911)	(33,786)	(83,651)	(137,869)
General and administrative						
SG&A expenses						
Self funded and other fees						
Capability enhancement expense	_	-	-	125	(417)	19,958
Total general and administrative	-	1,370	(1,995)	(1,945)	(1,275)	16,722
Total claims cost and expenses	-	1,370	(6,906)	(35,731)	(84,926)	(121,147)
Underwriting gain (loss)	-	1,370	(1,297)	4,046	13,396	40,605
Investment income, net	 _	-	165	1,106	2,469	4,144
Income (loss) before income taxes	-	1,370	(1,132)	5,152	15,865	44,749
Provision (benefit) for income taxes		 (275)	226	(1,031)	(3,174)	(8,950)
Net income (loss)	\$ -	\$ 1,095 \$	(906) \$	4,121	12,691	\$ 35,799

Blue Cross Blue Shield of Delaware Pro Forma Balance Sheets - Statutory Basis August 31, 2011

(Amounts in Thousands)

Affiliation Basis		2010		2011		2012		2013		2014		2015
Cash & short-term Investments	\$	33,727	\$	36,727	\$	36,727	\$	36,727	\$	38,727	\$	40,727
Investments		231,243		228,989		224,573		235,324		254,928		291,029
Uncollected premiums		11,351		12,389		13,249		14,171		15,592		17,421
Amounts receivable from uninsured plans		11,719		12,059		12,662		13,295		13,960		14,658
Property and equipment, net		4,785		5,240		5,017		5,225		5,794		6,788
Other		13,893		13,893		13,893		13,893		13,894		13,893
Total admitted assets	<u>\$</u>	306,718	\$	309,297	\$	306,121	\$	318,635	\$	342,895	\$	384,516
Unpaid claims & claim adjustment expense	Ś	37,914	\$	36,600	\$	38,492	\$	41,130	\$	45,059	\$	49,973
Accounts payable	•	44,931	•	44,025	•	45,552	•	46,311	•	47,916	,	51,125
Premiums received in advance		13,794		10,324		11,041		11,809		12,994		14,518
Other liabilities		38,948		43,678		43,793		45,209		43,762		42,633
Capital & surplus		171,131		174,670		167,243		174,176		193,164		226,267
Total liabilities, capital & surplus	\$	306,718	\$	309,297	\$	306,121	\$	318,635	\$	342,895	\$	384,516
Risk-Based Capital %												
Stand Alone Basis	4000 0000	2010		2011		2012		2013		2014		2015
Cash & short-term Investments	\$	33,727	\$	23,977	\$	25,095	\$	25,395	\$	25,795	\$	27,395
Investments	·	231,243		235,852	·	208,323	•	188,405	•	160,800	·	148,324
Uncollected premiums		11,351		16,519		17,131		17,010		16,605		16,550
Amounts receivable from uninsured plans		11,719		12,059		12,662		13,295		13,960		14,658
Property and equipment, net		4,785		5,361		4,488		3,934		3,143		2,674
Other		13,893		13,894		13,894		13,893		13,893		13,893
Total admitted assets	\$	306,718	\$	307,662	\$	281,593	\$	261,932	\$	234,196	\$	223,494
Unpaid claims & claim adjustment expense	\$	37,914	\$	36,600	\$	38,086	\$	38,325	\$	38,116	\$	38,530
Accounts payable	~	44,931	~	43,664	Ψ	43,995	7	44,495	~	45,787	Υ	46,836
Premiums received in advance		13,794		10,324		10,707		10,631		10,378		10,344
Other liabilities		38,948		38,379		39,201		37,359		35,148		38,659
Capital & surplus		171,131		178,695		149,604		131,122		104,767		89,125
Total liabilities, capital & surplus	\$	306,718	\$	307,662	\$	281,593	\$	261,932	\$	234,196	\$	223,494
Risk-Based Capital %												
Affiliation Fav/(Unfav.) to Stand Alone		2010		2011		2012		2013		2014		2015
Cash & short-term Investments	\$	_	\$	12,750	\$	11,632	\$	11,332	\$	12,932	\$	13,332
Investments	•	_	•	(6,863)	•	16,250	•	46,919	,	94,128	•	142,705
Uncollected premiums		_		(4,130)		(3,882)		(2,839)		(1,013)		871
Amounts receivable from uninsured plans		_		-		-		-				_
Property and equipment, net		_		(121)		529		1,291		2,651		4,114
Other		-		(1)		(1)				1		
Total admitted assets	\$	-	\$	1,635	\$	24,528	\$	56,703	\$	108,699	\$	161,022
Unnaid claims & claim adjustment surgers	\$		\$		\$	406	\$	2 005	ć	E 042	ė	11 442
Unpaid claims & claim adjustment expense Accounts payable	Þ	-	ş	- 261	ş	1,557	Þ	2,805 1,816	\$	6,943 2,129	\$	11,443
Premiums received in advance		-		361		334		-				4,289 4,174
Other liabilities		-		5,299		4,592		1,178 7,850		2,616 8,614		3,974
Capital & surplus		-		(4,025)		•		43,054		88,397		
•	<u> </u>		\$	1,635	\$	17,639 24,528	\$	56,703	\$	108,699	\$	137,142 161,022
Total liabilities, capital & surplus												

General Comments and Assumptions

Pro Forma Versions

Pro forma financial statements were developed based on a successful affiliation effective January 1, 2012 ("Affiliation Basis" scenario) and on the assumption that BCBSD remains independent, referred to as the "Stand Alone Basis" scenario.

Updated Pro Forma Versions

BCBSD was requested by consultants for the Delaware Department of Insurance to update the pro forma financial statements for each scenario. These revisions included incorporating the:

- actual results for 2010
- a current forecast for 2011
- expected impact on enrollment of BCBSD's competitive capability with and without Highmark's processes and technologies.

Use of Estimates

The pro forma statements are based on estimates and assumptions developed by management based on factors currently known but involve significant risk and uncertainties. Actual results could materially differ from the enclosed pro forma statements due to factors outside the control of management. These factors include but are not limited to federal and state laws and regulations, changes in economic and business conditions, competitor strategies and products, as well as customer needs.

<u>Products & Services</u> - The pro forma financial statements reflect BCBSD's existing products and services.

Health Care Reform

The following high-level assumptions were made with respect to Health Care Reform:

- The pro forma assumes that health care reform will not have a significant effect on enrollment through 2015,
- It is assumed BCBSD will comply with the minimum Medical Loss Ratios reflected in the legislation (80% for individual and small group, 85% for large group)

Capital Expenditures

Capital expenditures for each version of the pro forma include the 2011 capital expenditures approved by the BCBSD Board of Directors, annual routine capital expenditures of \$2 million and capability enhancements, developed separately for each version as follows:

- <u>Affiliation Version</u> The capability enhancements were developed by Highmark.
- <u>Stand Alone Version</u> This version incorporates capability enhancements recommended by Deloitte based on a study performed in 2008. Deloitte has provided a recent update that incorporates estimates for ICD-10 and Health Care Reform.

The total capital expenditures, as defined above, include the following amounts in each scenario (\$ in thousands):

	2011	2012	 2013		2014		2015	Total		
Affiliation Basis	\$ 13,000	\$ 22,400	\$ 11,600	\$	2,000	\$	2,000	\$	51,000	
Stand Alone Basis	 8,000	 41,245	 37,317		33,538		9,900		130,000	
Affil. Favorable to Stand Alone	\$ (5,000)	\$ 18,845	\$ 25,717	\$	31,538	\$	7,900	\$	79,000	

Income Taxes

The pro forma assumes the following with respect to income taxes or payments made in lieu of income taxes:

- BCBSD will maintain its Section 833 status, thereby maintaining its effective tax rate of 20%, and
- BCBSD will accrue and make payments to the Delaware Community Foundation in lieu of state income taxes.

Financial Statement Assumptions – Statements of Income (Statutory Basis)

Member Months

Enrollment for 2011 was developed based on assumptions regarding new sales, terminations and in-force changes by market segment. Enrollment for 2012 through 2015 was developed based on discrete high level estimates. The impact of health care reform has yet to be fully understood and as such the impact reflected on the pro forma financial statements was minimal.

Premiums Earned

The premium forecast is based on the aforementioned membership assumptions and premium yield developed on a pMpm (per member per month) basis. Premium pMpm's for 2011 were developed based on actual experience through June 2011 and adjusted budgeted amounts for the remainder of 2011. Premium yields for both versions of the pro forma statements for 2012 through 2015 were developed based on 2011 and incorporate changes in premium yield by market segment that range between formation. In addition, in 2014 the Stand Alone pro formas incorporate additional rate increases to recoup a portion of the cost of capital expenditures, to the extent allowed under the minimum loss ratios established within health care reform and compliance with Internal Revenue Code Section 833(b). In the Affiliation Basis pro formas projected rate changes in 2013 and beyond will be favorably impacted by projected pharmacy contract savings that will be passed on to BCBSD members. The projected premiums in the Affiliation Basis pro formas in 2014 and 2015 are on average 3% lower than in the Stand Alone scenario for the reasons noted above.

Claims Incurred

The claims incurred (medical expense) forecast is based on the aforementioned enrollment and medical expense assumptions developed on a pMpm basis. Medical expense pMpm's for 2011 were developed based on actual experience through June 2011 and adjusted budgeted amounts for the remainder of 2011. Medical expense pMpm's for 2012 through 2015 were developed based on 2011 and incorporated pMpm increases each year by market segment that range from

Selling, General & Administrative Expenses

Selling general & administrative expenses are composed of broker commissions, G&A expenses and community related expenses. The basic assumptions are as follows:

•	Broker Commissions - Broker commissions for 2011 and 2012 represent existing or expected commission
	arrangements that are essentially based on a percentage of premiums.
	. No differences in strategy exist between the
	Stand Alone and Affiliation pro forma financial statements.

• General & Administrative (G&A) - G&A for 2011 is based on actual results through May 2011 and adjusted budgeted amounts through the remainder of 2011. The Forecast for 2012 through 2015 is based on an increase of per member per month basis (except for the Stand Alone Version for 2013 through 2015, for a lower increase was assumed to achieve administrative cost savings required to mitigate the impact of losses anticipated in 2014 and 2015). The Stand Alone Basis pro formas reflect annual costs for

maintenance and support of the capital expenditures included in that scenario, based on assumptions provided by Deloitte. The Affiliation Basis pro forma financial statements include one-time costs associated with the affiliation and the annual cost to BCBSD for services provided by Highmark, which include the ongoing maintenance and support of all information technology, an estimate of BCBSD's share of the cost of future technology investments and management services. Operating synergies from the relationship with Highmark more than offset the annual cost of Highmark services. As a result of the synergies, the G&A expenses are lower in the Affiliation Basis pro formas than in the Stand Alone scenario.

<u>Community Related Expense</u> - The annual forecast amounts represent the combination of amounts
payable to the Delaware Community Foundation in lieu of state income taxes and other budgeted
community contributions of

Self Funded and Other Fees

Self funded and BlueCard host fees were developed for 2011 based on discrete estimates.

Self funded fees are based on enrollment,

Capability Enhancements

Capability enhancement expenses represent depreciation expense associated with the capital investments noted on page six of this document.

Investment Income

Investment income was calculated based on a yield of , which was used for both the Stand Alone and Affiliation Basis pro forma financial statements. The variance in investment income between both versions is due to the difference in funds available for investment, as a result of the higher level of capital investments necessary in the Stand Alone version of the pro forma financial statements.

Financial Statement Assumptions – Balance Sheets (Statutory Basis)

The balance sheets were developed based on the statutory balance sheet as of December 31, 2010 and adjusted for expected changes for certain line items based on the line item's relationship to the income statement. The estimated impact of non-admitted assets and other statutory adjustments were for 2011 through 2015 were based on the amounts reported for 2010 and adjusted to address changes in balance sheet accounts. For property and equipment, non-admitted assets were adjusted annually to reflect the impact of capital expenditures and depreciation.

Risk-Based Capital (RBC)

RBC was estimated based on the projected statutory capital and surplus and an estimate of the authorized control level (ACL). The ACL for 2010 was based on the ACL reported in the BCBSD annual statement as of December 31, 2010. The ACL was adjusted annually based on an estimate of the impact of growth in underwriting risk.